UNFUNDED MANDATES/Parliamentary Tactics

SUBJECT: Unfunded Mandate Reform Act of 1995 . . . S. 1. Dole motion to table the committee amendment beginning on page 12, line 7.

ACTION: MOTION TO TABLE AGREED TO, 54-35

SYNOPSIS: Pertinent votes on this legislation include Nos. 15-16, 18-41, 43-45, and 47-61.

As reported by the Governmental Affairs Committee and the Budget Committee, S. 1, the Unfunded Mandate Reform Act of 1995, will create 2 majority (51-vote) points of order in the Senate. The first will lie against the consideration of a bill or joint resolution reported by an authorizing committee if it contains mandates and if Congressional Budget Office (CBO) cost estimates on those mandates are unavailable. The second point of order will lie against the consideration of a bill, joint resolution, motion, amendment, or conference report that will cause the total cost of unfunded intergovernmental mandates in the legislation to exceed \$50 million.

The committee amendment beginning on page 12, line 7, would limit the applicability of certain definitions that this Act will add to the Congressional Budget and Impoundment Control Act of 1974 (the Budget Act) to the provisions of this Act.

During debate, Senator Dole moved to table the amendment. The motion to table is not debatable; however, some debate preceded the making of the motion. The debate was not on the substance of the amendment. Generally, those favoring the motion to table wanted to finish consideration of noncontroversial committee amendments and begin disposing of substantive floor amendments; those expressing reservations or opposing the motion to table wished to stall consideration of substantive issues.

NOTE: For related debate, see vote No. 16.

Those favoring the motion to table contended:

Committee reports are now available from both the Governmental Affairs Committee and the Budget Committee. Still, some Senators have continued to object to agreeing to noncontroversial committee amendments. Therefore, we will vote to table this

(See other side)

YEAS (54)			NAYS (35)			NOT VOTING (11)	
Republicans Democrats (50 or 100%) (4 or 10%)		Republicans	Democrats		Republicans	Democrats	
		(4 or 10%)	(0 or 0%)	(35 or 90%)		(3)	(8)
Abraham Ashcroft Bennett Bond Brown Burns Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Gramm Grams Grassley Gregg Hatch Hatfield	Hutchison Inhofe Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Packwood Pressler Roth Santorum Shelby Simpson Smith Snowe Specter Stevens Thomas Thompson Thurmond Warner	Baucus Bingaman Byrd Heflin		Akaka Boxer Bradley Breaux Bryan Campbell Conrad Daschle Dodd Dorgan Exon Feingold Feinstein Ford Glenn Graham Harkin	Hollings Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Pell Robb Sarbanes Simon Wellstone	EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nced Yea nced Nay Yea

VOTE NO. 17 JANUARY 12, 1995

amendment, and approve its substance as part of a managers' amendment later on in the debate.

While favoring the amendment, some Senators expressed the following reservations:

Though committee reports are now available, we have not yet had time to digest their substance. Therefore, we are still unwilling to allow any substantive issue, however noncontroversial, move to a final, up-or-down vote. A motion to table does not technically decide an issue, so, once again, we are willing to join in tabling this amendment.